ILLINOIS POLLUTION CONTROL BOARD September 16, 2010

PEOPLE OF THE STATE OF ILLINOIS,)	
Complainant,))	
v.) PCB 11-4	1\
ROXANA LANDFILL, INC., an Illinois) (Enforcement – La)	ind)
corporation,)	
Respondent.)	

OPINION AND ORDER OF THE BOARD (by G. T. Girard):

On July 27, 2010, the Office of the Attorney General, on behalf of the People of the State of Illinois (People), filed a two-count complaint against Roxana Landfill, Inc. (Roxana). The complaint (Comp.) concerns Roxana's landfill facility at 4601 Cahokia Road in Roxana, Madison County. The parties now seek to settle without a hearing. For the reasons below, the Board accepts the parties' stipulation and proposed settlement.

Under the Environmental Protection Act (Act) (415 ILCS 5 (2008)), the Attorney General and the State's Attorneys may bring actions before the Board on behalf of the People to enforce Illinois' environmental requirements. See 415 ILCS 5/31 (2008); 35 Ill. Adm. Code 103. In this case, the People allege that Roxana violated Sections 811.311(b)(1) and 811.311(b)(2) of the Board's Waste Disposal Regulations (35 Ill. Adm. Code 811.311(b)(1) and (b)(2)) by failing to notify the Illinois Environmental Protection Agency (Agency) within two business days of observed exceedances of methane gas limits, thereby failing to implement regulatory requirements to ensure the protection of human health. Additionally, the People allege in count I that Roxana violated Sections 21(d)(2) and 21(e) of the Act (415 ILCS 5/21(d)(2) and (e) (2008)) by conducting a waste-storage, waste-treatment, or waste-disposal operation in violation of regulations or standards adopted by the Board. The People allege in count II that Roxana violated Part X, Section 7(a) of operating permit number 1990-322-LF (Log No. 2007-327), Modification No. 66 and Section 21(d)(1) of the Act (415 ILCS 5/21(d)(1) (2008)) by conducting a waste-storage, waste-treatment, or waste-disposal operation in violation of a condition within the operating permit by failing to submit an application to the Agency for significant modification within 180 days of the occurrences.

On July 27, 2010, the People and Roxana filed a stipulation and proposed settlement, accompanied by a request for relief from the hearing requirement of Section 31(c)(1) of the Act (415 ILCS 5/31(c)(1) (2008)). This filing is authorized by Section 31(c)(2) of the Act (415 ILCS 5/31(c)(2) (2008)), which requires that the public have an opportunity to request a hearing whenever the State and a respondent propose settling an enforcement action without a public hearing. *See* 35 Ill. Adm. Code 103.300(a). The Board provided notice of the stipulation, proposed settlement, and request for relief. The newspaper notice was published in *The Alton*

Telegraph on August 12, 2010. The Board did not receive any requests for hearing. The Board grants the parties' request for relief from the hearing requirement. *See* 415 ILCS 5/31(c)(2) (2008); 35 Ill. Adm. Code 103.300(b).

Section 103.302 of the Board's procedural rules sets forth the required contents of stipulations and proposed settlements. *See* 35 Ill. Adm. Code 103.302. These requirements include stipulating to facts on the nature, extent, and causes of the alleged violations and the nature of Roxana's operations. Section 103.302 also requires that the parties stipulate to facts called for by Section 33(c) of the Act (415 ILCS 5/33(c) (2008)), which bears on the reasonableness of the circumstances surrounding the alleged violations. Roxana does not affirmatively admit the alleged violations. The stipulation also addresses the factors of Section 42(h) of the Act (415 ILCS 5/42(h) (2008)), which may mitigate or aggravate the civil penalty amount. Roxana agrees to pay a civil penalty of \$10,000 and complete a supplemental environmental project (SEP) with a settlement value of \$18,000. The People and Roxana have satisfied Section 103.302. The Board accepts the stipulation and proposed settlement.

This opinion constitutes the Board's findings of fact and conclusions of law.

<u>ORDER</u>

- 1. The Board accepts and incorporates by reference the stipulation and proposed settlement.
- 2. Roxana must pay a civil penalty of \$10,000 no later than October 18, 2010, which is the first business day following the 30th day after the date of this order. Roxana must pay the civil penalty by certified check or money order, payable to the Agency for deposit into the Environmental Protection Trust Fund (EPTF). The case name, case number, and Roxana's federal tax identification number must appear on the face of the certified check or money order. In addition, the settlement includes a SEP consisting of landfill disposal services with a settlement value of \$18,000.
- 3. Roxana must submit payment of the civil penalty to:

Illinois Environmental Protection Agency Fiscal Services Division 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 Roxana must send a copy of the certified check or money order and any transmittal letter to:

Jennifer S. Janasie Environmental Bureau Illinois Attorney General's Office 500 South Second Street Springfield, IL 62706

- 4. Penalties unpaid within the time prescribed will accrue interest under Section 42(g) of the Environmental Protection Act (415 ILCS 5/42(g) (2008)) at the rate set forth in Section 1003(a) of the Illinois Income Tax Act (35 ILCS 5/1003(a) (2008)).
- 5. Roxana must cease and desist from future violations of the Environmental Protection Act and Board regulations that were the subject of the complaint.

IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2008); *see also* 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; *see also* 35 Ill. Adm. Code 101.902, 102.700, 102.702.

I, John Therriault, Assistant Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above opinion and order on September 16, 2010, by a vote of 5-0.

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John Therriault, Assistant Clerk Illinois Pollution Control Board